#### Memo

#### To: SCPD, GACEC and DDC

#### From: Disabilities Law Program

#### Date: 2/11/23

#### Re: February 2023 Policy and Law Memo

Please find below, per your request, an analysis of pertinent proposed regulations and proposed legislation identified by councils as being of interest.

#### **Regulations:**

# Proposed DDOE Regulation on 915 James H. Groves High School, 26 Del. Register of Regulations 657 (February 1, 2023)

The Delaware Department of Education ("DDOE") proposes to amend 14 <u>Del. Admin. C.</u> § 901, which describes the operation of the James H. Groves High School ("Groves"), an adult education high school. DDOE is proposing to amend this regulation to add a defined term in Section 1.0, replace "State Director" with "Director of Adult and Prison Education Resources", and to strike the standardized assessment requirement from subsection 2.1.1.1.2. DDOE also proposes additional non-substantive changes to ensure the regulation complies with the *Delaware Administrative Code Drafting and Style Manual*. These proposed regulations were first included in the November 1, 2022 Delaware Register of Regulations. Councils submitted comments to DDOE, which are reprinted below. Any response from DDOE to a comment as well as any recommended follow-up action by Councils is **in bold**.

First, proposed 14 <u>Del. Admin. C.</u> § 915.1.0 would add an additional definition for "In School Credit Program" which is described in existing 14 <u>Del. Admin. C.</u> § 915.2.2. The proposed language defines the In School Credit Program as an "alternative program operated by the James H. Groves High School that provides an opportunity for students who are age 14 or older and enrolled in their local day school to attain credits needed to fulfill high school graduation requirements." Councils may wish to recommend that DDOE include the word "education" between "alternative" and "program" so as to clearly identify this as an alternative education program and not an alternative program for students facing discipline.

# DDOE RESPONSE: "[T]he Department decided to add 'education' to the definition of 'In School Credit Program' in Section 1.0[.]" Councils may wish to give thanks to DDOE for responding and incorporating its comments.

Second, proposed 14 <u>Del. Admin. C.</u> § 915.2.1.1.1.2 removes the standardized assessment requirement as part of the application for enrollment at Groves. Specifically, that section would be changed as follows (indicated by strikethrough): "Qualify as meeting secondary level skills, as determined by the Department, on a standardized assessment." With the change, it is now unclear how DDOE would measure whether a student would qualify as meeting secondary level

skills. Furthermore, it could lead to students being measured against different criteria, which can lead to inequitable outcomes. Councils may wish to recommend that DDOE not remove this requirement or if it chooses to remove the specific requirement of a standardized test, that it identify other ways of meeting this secondary skill level.

DDOE RESPONSE: "[T]he Department decided to . . . not strike the standardized assessment requirement from subsection 2.1.1.1.2 and add additional language to the subsection." The additional language added to subsection 2.1.1.1.2 allows for a student to demonstrate secondary level skills by *either* a standardized assessment *or* a review of high school credits attained. Although this partly addresses the earlier-expressed concern, Councils may wish to request that DDOE explain what it means by "high school credits attained" and whether there are specific instances where one measure is used over the other.

The additional proposed changes, including the change to the title of the Director of Adult and Prison Education Resources, are non-substantive.

However, there are additional concerns with the regulation outside of the proposed amendments that Councils may want to address. First, the admission criteria do not contemplate those students in the prison education program specifically. Students in prison who are seeking their high school diploma or GED are automatically enrolled in Groves, yet there is no indication in 915 that there is an exception to the admission criteria for those students (or that students enrolled in prison education are enrolled in Groves). Therefore, Councils may wish to recommend that DDOE include language in this regulation that identifies Groves as providing education to incarcerated students and that those students are otherwise exempt from the admission criteria.

DDOE RESPONSE: The Department decided not to make any further changes to the regulation that was published on November 1, 2022 as a result of [Council]'s written submittal. Councils may, again, wish to recommend that DDOE include language identifying Groves as providing education to incarcerated students and that those students are otherwise exempt from the admission criteria.

Second, current Section 2.3 disallows enrollment of students who have been expelled or are pending expulsion unless he or she receives a waiver from DDOE. Title 14 Del. C. § 4130(d) explicitly exempts Groves from the prohibition on enrolling expelled students. Councils may wish to recommend DDOE reconsider its position on whether expelled students can enroll at Groves without a waiver. Councils have previously made this recommendation in 2006 (10 Del. Register of Regulations 988 (December 1, 2006) and 18 Del. Register of Regulations 561 (January 1, 2015).

**DDOE RESPONSE:** The Department decided not to make any further changes to the regulation that was published on November 1, 2022 as a result of [Council]'s written submittal. Councils may, again, wish to recommend that DDOE reconsider its position on whether expelled students can enroll at Groves without a waiver.

Third, current Section 4.2 states that "[s]tudents enrolled in James H. Groves High School courses which have an attendance requirement, shall attend a minimum of 85% of the course hours to receive a unit of credit. No provision is made for excused absences." DLP's Policy and Law Memo to Councils in October 2006 had the following thoughts:

Although not a paragon of clarity, the last sentence could be construed as precluding credit if a student has less than 85% attendance regardless of good cause. This would have a disproportionate impact on students with disabilities, particularly those with chronic health conditions or frequent flare-ups of symptoms. A no-exceptions policy may violate Section 504 and unnecessarily limit the discretion of IEP teams to accommodate students with disabilities. For example, if a student with disabilities achieved A's in all tests and assignments, but attended only 84% of classes due to a hospitalization, Groves would have no discretion but to deny credit based on the strict regulation. Even on a practical level, Section 3.0 authorizes Groves to grant credit for a lengthy list of non-traditional work with no explicit attendance standards. In contrast, imposing a no-exceptions 85% attendance limit in Section 4.2 appears overly prescriptive.

Councils may wish to recommend DDOE again consider whether having an outright "no excused absences" policy is appropriate in light of federal and state law and regulations regarding the rights of people with disabilities to be free from discrimination.

# **DDOE RESPONSE:** "[T]he Department decided to strike the requirement that provision cannot be made for excused absences from subsection 4.2 because each Groves site has its own attendance policy and the requirement is not necessary."

Councils may wish to thank DDOE for considering its comments and removing the ban on excused absences.

#### Proposed DHSS DPH Regulation on 4459 A Childhood Lead Poisoning Testing, 26 Del. Register of Regulations 677 (February 1, 2023)

Previously under these regulations, health care providers were only required to test children for lead if they were between the ages of 22 and 26 months and if they were deemed to be "high risk." These proposed regulations eliminate the high/ low risk determination made by a health care provider, making lead testing requirements universal. Additionally, the proposed regulations increase the number of times a child is required to be tested for lead before the age of 6. Under the new regulations, a medical provider must "administer or order a blood test for lead" at least twice:

when the child is between 9 and 15 months of age and again between 21 and 27 months of age. Further, tests conducted between 15 and 18 months of age shall be considered a 12-month test, and between 18 and 21 months of age shall be considered a 24-month test.

Additionally, the new regulations provide a set of requirements for when a child older than 28 months but younger than 6 must be tested again for lead.<sup>1</sup>

The new requirements also require that "If a child is insured under Delaware's Medicaid program, the child's primary health care provider shall administer a blood test for lead to the child at the 12-month visit and again at the 24-month visit in accordance with Early and Periodic Screening, Diagnosis and Treatment (EPSDT) requirements."

<u>Recommendation:</u> Councils should support these changes, as they greatly increase the opportunities to screen for lead, and remove subjective determinations of "high/low risk" as barriers to testing. Councils should recommend clarity about circumstances when a child is tested between 9 and 13 months of age and whether/ when they needed to be tested again to count as a 12-month test for purposes of child care or school lead testing documentation requirements.

# **Clarifying Type of Testing and Reference Levels**

The proposed regulations also clarify when a capillary or venous lead blood test is appropriate. In general, a capillary blood lead test is less sensitive. In the new proposed definitions, the regulations distinctly define "screening" as a capillary blood test and "testing" as a venous blood test. Under these new proposed regulations, "[a] health care provider shall administer or order a blood test for lead, by venous methodology, if the results of capillary screening indicate blood lead level result greater than or equal to the reference level in a child younger than 6 years old." The new proposed regulations ensure that "reference level" is defined as "the current blood lead reference level as determined by the Centers for Disease Control and Prevention."

<u>Recommendation</u>: Councils should support these proposed changes because they clarify blood testing requirements and ensure that the process is standardized and adequately sensitive testing is used to confirm blood lead levels.

# **Religious Exemption**

The proposed regulation states that "A certificate of blood lead testing exemption for religious *beliefs* shall be signed and dated by the child's parent or guardian, notarized, and kept in the child's medical chart." Previously, the regulations allowed an exemption for religious "reasons" rather than "beliefs."

<u>Recommendation</u>: It would be useful to have "beliefs" defined, particularly because the drafters of the new proposed regulations indicate that "beliefs" are distinct from "reasons." Additionally,

<sup>&</sup>lt;sup>1</sup> 3.2 A primary health care provider for a child who is 28 months old or older and younger than 6 years old shall administer a blood test for lead in the following circumstances:

<sup>3.2.1</sup> If the child has not previously received a blood test for lead;

<sup>3.2.2</sup> If the child's parent or guardian fails to provide documentation that the child has previously received a blood test for lead;

<sup>3.2.3</sup> If the health care provider is unable to obtain the results of a previous blood lead analysis; or

<sup>3.2.4</sup> If the child's parent or guardian requests that the child receive a blood test for lead regardless of the child's age.

regulations regarding childcare and school requirements for lead testing documentation should align with any new regulations.

# **Blood Testing Documentation and Reporting Requirements**

The proposed regulations provide detailed information about the data that must accompany a blood test from the doctor's office to the lab. These detailed requirements for data collecting are new.

The proposed regulations also specify that in addition to reporting blood lead level tests to the health care provider and the Division of Public Health, the results should be reported to "[a]nother entity as required by State, federal, or local statutes or regulations, or in accordance with accepted standards of practice."

<u>Recommendation</u>: Councils may wish to support these new requirements that help ensure that lab tests are properly stored, tested, and reported. However, Councils may wish to recommend further discussion and proposed regulation regarding data privacy and data sharing between agencies (for example, parties have discussed data sharing between Department of Health and Department of Education to address early intervention, etc.) It is potentially concerning that the language the language surrounding data sharing with other entities is left vague in these proposed regulations. While there may be benefits to data sharing to ensure provision of services, child and parent privacy is a critical issue. Recently, there has been a high profile case of data sharing between New Jersey's Department of Health and law enforcement involving universal blood lead testing which raised serious ethical and constitutional rights issues.

(https://newjerseymonitor.com/2022/07/13/newborn-screening-program-used-to-aid-criminalinvestigation-public-defender-says/; https://newjerseymonitor.com/2022/07/13/newbornscreening-program-used-to-aid-criminal-investigation-public-defender-says/).

# Proof of Documentation Requirements Prior to Child Care or School Enrollment

Proposed regulations update and clarify the requirements for reporting blood lead level testing to child care and to schools.

<u>Recommendations</u>: As noted above, clarification about earlier testing and whether it counts toward the 12-month visit testing for school/ childcare reporting purposes. Additionally, further clarity and consistency between childcare regulations and Division of Public Health regarding when a test needs to be on file. (In this proposed language, "the blood test may be done within 60 calendar days of enrollment" but "certified documentation of the child's blood lead analysis... in connections with the 12-month visit and 24-month visit" shall be provided no later than "30 days from the 12-month visit or 24-month visit" or "30 calendar days from first entry into the program or system." While this accounts for different ages of young children entering day care of school settings and different timelines for routine check-ups, clearer language regarding timelines for reporting (possibly broken down by age group) may assist childcare settings and parents in ensuring they are compliant.

# **Final Regulations:**

#### Final DMMA Regulation, 26 Del. Register of Regulations 677 (February 1, 2023)

Early, Periodic, Screening, Diagnosis, & Treatment Coverage in the Delaware Healthy Children's Program,

Delaware Health and Social Services ("Department") / Division of Medicaid and Medical Assistance initiated proceedings to amend Title XIX Medicaid State Plan regarding Early, Periodic, Screening, Diagnosis, & Treatment coverage in the Delaware Healthy Children's Program, specifically to align services provided to children under the Title XXI CHIP State Plan with services provided to children under the Title XIX Medicaid State Plan. The Department's proceedings to amend its regulations were initiated pursuant to 29 Del.C. §10114 and its authority as prescribed by 31 Del.C. §512.

DMMA acknowledged GACEC comments related not using the APA process for amending provider manuals by sticking by its position that internal policies do not require public comments. It thanked GACEC for its general endorsement

#### Legislation:

#### SB32- Amendments to Title 14, Section 1703, Eligibility for 12 month School Year

SB32 proposes to amend 14 Del. Code 1703 to add "visual impairments including blindness" to the list of disabilities that qualify children for a 12 month school year. The 12 month school year should not be confused with Extended School Year (ESY). ESY is required under IDEA for students who qualify, and cannot be restricted by diagnosis. Students who are in the 12 month program are also eligible for ESY. The 12 month school year program is a creature of state law.

While the amendment in SB32 is certainly essential to students with visual impairments,<sup>2</sup> DLP suggests that this is an opportunity to refine the list of eligible disabilities, first to make it more inclusive, and second, to remove some extremely arcane and offensive terms from the statute that are not consistent with terminology used today either by DOE, by diagnosticians or by the public in general.

The current list of qualified disabilities in Section 1703 includes "severe mental disability" and "trainable mental disability" and restricts orthopedic impairments to specific conditions that would certainly exclude students who have functionally equivalent diagnoses. "Severe mental disability and trainable mental disability" are classifications that are antiquated and are not used today. In 2010, the federal government passed legislation ("Rosa's Law") that required federal programs to eliminate the use of "mental retardation" and to use "intellectual disability" instead.

<sup>&</sup>lt;sup>2</sup> DVI has indicated support for this bill provided there is a correction to the number of teacher days to reflect actual practice. One also wonders why children with diagnoses other than autism do not receive the same level of educational service as those with autism.

<sup>3</sup> This statute amended IDEA terminology , language in Section 504 regulations, and also prompted SSA to change its disability-related terminology as well.

The Delaware Department of Education in its regulation uses the terms "severe intellectual disability" and "moderate intellectual disability." These are defined in DDOE Regulation 925.6.12. Apparently, DOE also uses the term "orthopedic impairments" and does not restrict it to certain diagnoses. See DDOE Regulation 925.6.13 for the DOE definition of orthopedic impairments. The IEP form has a tick-off box for the 12-month program that uses the terms moderate and severe intellectual disability and orthopedic impairment.

Councils should consider asking the legislature to take this opportunity to amend the statutory language listing eligible students to make it consistent with federal law, state practice, and to remove outdated and frankly offensive terminology.

# HB 55, Bill of Rights for Persons Experiencing Homelessness

HB55 creates a Homeless Bill of Rights in Titles 31 and 6. It establishes a new Chapter 45A in Title 6. HB55 protects individuals who are experiencing homelessness by creating rights related to:

- 1. Non-discrimination in use of public spaces
- 2. Non-discrimination from state, county or local agencies
- 3. Non-discrimination in housing due to status, lack of address
- 4. Non-discrimination while seeking temporary shelter
- 5. Non-discrimination in medical and dental care based on housing status
- 6. Non-discrimination in registering to vote and voting
- 7. Protection of private information
- 8. Reasonable expectation of privacy in personal property
- 9. Right to occupy a motor vehicle
- 10. Right to religious practices in public spaces
- 11. Right to eat, drink share or accept food in public spaces

The statute also prohibits political subdivisions from enacting any policy, regulation or ordinance that is contrary to the prohibitions and rights.

The bill empowers the State Human and Civil Rights Commission to enforce the law and develop a complaint apparatus. The bill creates the right to file a complaint for violations of the law. The bill creates a very short statute of limitations of 90 days. Complaints related to law enforcement personnel are referred to the Department of Justice. This strikes the DLP as being a potential conflict of interest for the DOJ. Fees, damages and penalties are available under the statute. The Division of Human Relations can take prompt judicial action pending administrative action on the complaint, if appropriate.

<sup>&</sup>lt;sup>3</sup> https://content.govdelivery.com/accounts/USED/bulletins/1a93caf

Rhode Island was the first state to pass a "Homeless Bill of Rights," in 2012. Other states and municipalities have also developed bills of rights, including Illinois, Puerto Rico and Connecticut. <sup>4</sup> According to a report from the Office of the UN High Commissioner for Human Rights, titled "The Right to Adequate Housing," local attempts to deal with homelessness by making homeless people disappear from sight are gross civil and human rights violations. "When local governments use "lock 'em up" strategies to criminalize homelessness, homeless people are caught in a long-term cycle of poverty and stigmatization."<sup>5</sup>

The City of Wilmington has arguably engaged in a systematic campaign to drive out homeless individuals by moving transportation hubs, closing shelters and designing parks so that individuals have no place to sit. <sup>6</sup>This bill will address this and other efforts by municipalities to try to drive homeless individuals from their communities. Another goal of enacting a Homeless Bill of Rights is to educate policy makers about how homeless individuals face pervasive discrimination. It is also a step away from the criminalization of homelessness. <sup>7</sup>

Upwards of 25% of homeless individuals have a disability of some kind. Individuals with mental illness or intellectual disability are especially at risk. <sup>8</sup> For these reasons stated above, councils may wish to endorse this legislation.

# SB 33- DFS Treatment Caseloads

SB33 proposes to reduce Division of Family Services (DFS) treatment caseloads from 18 to 12 cases per fully functioning caseworker. In order to adequately support children and parents interacting with DFS, including those with disabilities, and to prevent the future occurrence of disabilities, it is essential to attract and maintain a sufficient number of high quality DFS staff members. This proposed change to 29 Del. Code §9015, would decrease the number of families assigned to each protection treatment workers, from 18 down to 12. In its review of the Child and Family Services Reviews, the Government Accountability Office (GAO) noted that, in the majority of states, one or more workforce deficiencies (such as high caseloads) were cited as affecting achievement of results: "For example, workforce challenges were reported to delay the timeliness of investigations, limit the frequency of worker visits with children and families, negatively impact the achievement of permanency goals and inhibit the level of involvement of children and families in case planning."<sup>9</sup>

Children and parents with disabilities often require increased time and planning to adequately address the unique challenges associated with their disabilities. Due to the complications that may arise related to disability, the potential need for accommodations or non-standard services or

<sup>5</sup> https://wraphome.org/wp-content/uploads/2020/07/HBRRight2RestFactSheet-07162020.pdf

<sup>&</sup>lt;sup>4</sup> https://www.samhsa.gov/homelessness-programs-resources/hpr-resources/rhode-island-homeless-bill-rights

<sup>&</sup>lt;sup>6</sup> https://www.delawareonline.com/story/news/2019/02/12/wilmington-delaware-gentrification-poor-social-services-mayor-mike-purzycki/1422192002/

<sup>&</sup>lt;sup>7</sup> https://www.cambridge.org/core/journals/european-constitutional-law-review/article/homeless-bill-of-rights-as-anew-instrument-to-protect-the-rights-of-homeless-persons/9F3980856738486AB50DE6F014393B2B
<sup>8</sup> https://jphmpdirect.com/2019/07/24/homelessness-among-individuals-with-disabilities/

<sup>&</sup>lt;sup>9</sup> Children's Defense Fund. (2006). Components of an Effective Child Welfare Workforce to Improve Outcomes for Children and Families: What Does the Research Tell Us?. Retrieved from <u>https://www.childrensrights.org/wp-content/uploads/2008/06/components of effective child welfare workforce august 2006.pdf</u>.

service delivery, these parents and children are put at an increased disadvantage by an overloaded caseworker. This disadvantage in turn interferes with their ability to achieve permanency goals. Indeed, the National Council on Disabilities review of multiple studies found that parents with disabilities have higher rates of termination of parental rights (TPR) and involvement with child welfare.<sup>10</sup> One study found that, compared to peers without disabilities, parents with disabilities were over three times more likely to have a TPR, and that parents who had a disability were more than twice as likely to have child welfare involvement.<sup>11</sup>

Children, parents and prospective parents with disabilities interacting with DFS should be provided full and equal services, which may involve increased time and effort on the part of the DFS worker. Federal law, including Section 504 of the Rehabilitation Act of 1973 (Section 504)<sup>12</sup> and Title II of the Americans with Disabilities Act of 1990 (ADA)<sup>13</sup>, protects children, parents/guardians, and prospective parents/guardians with disabilities from unlawful discrimination in the administration of DFS programs, activities, and services.<sup>14</sup> In fact, in recent years, the U.S. Health and Human Service's Office for Civil Rights (HHS OCR) and U.S. Department of Justice's Civil Rights Division (DOJ CRD) have received rising numbers of complaints of discrimination from individuals with disabilities involved with the child welfare system.<sup>15</sup> HHS OCR and the DOJ CRD have issued findings of discrimination for the failure of a child welfare system to implement services and supports appropriate to afford a parent with disabilities a full and equal opportunity to seek parental/child reunification.<sup>16</sup> Therefore, in order to ensure that Delaware is properly affording appropriate, full and equal services, and nondiscriminatory treatment, to children, parents, and prospective parents with disabilities, it is essential that DFS be properly trained on disability accommodations, and staffed so that caseloads can be maintained at or below statutory limits.

Councils may wish to support this bill since lower caseloads could facilitate more time and flexibility on the part of the child welfare system, when working with individuals with disabilities.

#### SCR 3- DSAMH to study feasibility of replacing Delaware Psychiatric Center

Senate Concurrent Resolution 3 has already passed. It charges DSAMH with studying the feasibility of replacing DPC. The extensive preamble language noted that DPC is over 50 years old, that replacing DPC was part of a master plan to redesign the Holloway campus over 20 years ago and work was halted on that project in 2007. The Preamble also notes that: "a growing

<sup>&</sup>lt;sup>10</sup> National Council on Disability, Rocking the Cradle: Ensuring the Rights of Parents with Disabilities and Their Children at 76-84 (2012), at www.ncd.gov/publications/2012/Sep272012/

<sup>&</sup>lt;sup>11</sup> Id. at 77-78.

<sup>&</sup>lt;sup>12</sup> 29 U.S.C. § 794.

<sup>&</sup>lt;sup>13</sup> 42 U.S.C. §§ 12131-12134.

<sup>&</sup>lt;sup>14</sup> See also: U.S. Department of Justice and the Department of Health and Human Services joint technical assistance: "Protecting the Rights of Parents and Prospective Parents with Disabilities: Technical Assistance for State and Local Child Welfare Agencies and Courts under Title II of the Americans with Disabilities Act and Section 504 of the Rehabilitation Act" (August, 2015), available at https://www.ada.gov/doj\_hhs\_ta/child\_welfare\_ta.html. <sup>15</sup> Id.

<sup>&</sup>lt;sup>16</sup>US DOJ and HHS OCR Joint Letter of Findings, Investigation of the Massachusetts Department of Children and Families (January 2015), available at https://www.ada.gov/ma\_docf\_lof.pdf

body of scientific evidence suggests that the design of mental health care facilities plays a significant role in staff safety and satisfaction, client outcomes and cost reduction.<sup>17</sup> Finally it notes that the state has federal money to study the feasibility of replacing DPC. A report is due to the legislature by late December 2023.

It is absolutely true that DPC is old and needs to be overhauled. DLP suggests that councils consider reaching out to DSAMH to ask for updates and to be part of this process. This is an opportunity to address community needs for quality acute psychiatric care of a variety of individuals, including individuals with co-occurring disorders. It is critical that the voices of those with lived experience and their advocates be consulted as part of this process.

# SB 24- Seizure Safe Schools Act

SB 24 is a "Seizure Safe Schools Act" which requires that:

- all schools with a student diagnosed with a seizure disorder to train at least two employees in the administration of rescue medication or prescribed treatment to treat a student with a seizure. Training would include how to administer a manual dose of prescribed electrical stimulation with a Vagus Nerve Stimulator magnet. One of the two required employees may be the school nurse, who is not required to undergo additional training.
- all school employees, bus drivers and other school personnel with direct contact and supervision of students to be trained every two years in administering first aid to a student suffering from a seizure.
- schools provide age-appropriate seizure training to students.
- an annual "seizure action plan" be created, which is a collaboration between parents and the school including written authorization to administer seizure rescue medication or treatment and specific instructions for administering.
- the Delaware Department of Education to develop regulations regarding the above, and training programs for staff consistent with programs and training guidelines developed by the Epilepsy Foundation of Delaware or similar not-for-profit.

The act also contains a "Good Samaritan" clause that protects individuals who assist a student suffering from a seizure, from criminal or civil action, unless their behavior is willful or grossly negligent.

"Seizure Safe Schools" is a national legislative agenda for the Epilepsy Foundation. Their website elaborates:

The Epilepsy Foundation has launched a nationwide initiative to pass Seizure Safe Schools legislation in all states. The model bill has five key components: requiring school personnel to complete a seizure recognition and first-aid

<sup>&</sup>lt;sup>17</sup> There is some truth to this. See "A New Tool in Treating Mental Illness: Building Design," <u>https://www.nytimes.com/2021/01/05/business/mental-health-facilities-design.html;</u> "The Role of Healthcare Facility Design on the Mental Health of Healthcare Professionals: A Literature Review," <u>https://pubmed.ncbi.nlm.nih.gov/35975284/</u>

response training; mandating that the Seizure Action Plan is made part of the student's file and made available for school personnel and volunteers responsible for the student; ensuring that any FDA-approved medication prescribed by the treating physician is administered to the student living with epilepsy; educating and training students about epilepsy and first-aid response; and a Good Samaritan clause.<sup>18</sup>

Of the Epilepsy Foundation's five key components, SB 24, Delaware's proposed bill, requires (1) staff seizure recognition and first aid training; 2) Seizure Action Plans; 3) training of students; and 4) a Good Samaritan clause. The legislation appears to be missing an assurance that schools will "ensur[e] that any FDA-approved medication prescribed by the treating physician is administered to the student living with epilepsy," which is a significant omission. Additionally, in the present draft the requirement to have at least two staff trained in the administration of rescue medication or prescribed treatment is limited to schools with students with known seizure conditions. Given that students may transfer or move into a new school at various points in the year, and that it can take time to set up training and school protocols related to medication administration, already having staff in all schools who are annually trained in seizure rescue medication and prescribed treatment could be critically important.

Councils support of this legislation would be consistent with the goals of promoting the health and safety of students with disabilities, as well as community integration. Councils may wish to consider urging that the medication related training requirement be expanded to all schools, and that the bill add a requirement that schools ensure that approved medication is administered by students living with epilepsy.

<sup>&</sup>lt;sup>18</sup> See: <u>https://www.epilepsy.com/advocacy/priorities/seizure-safe-schools</u>. Nineteen States have passed Seizure Safe Schools legislation, including our neighbors, New Jersey and Maryland. Two states have passed bills or resolutions that raise awareness about Seizure Safe Schools and/or encourage epilepsy and seizure-related training, including our neighbor, Pennsylvania. <u>Id.</u>